# S. 960

To amend title XVIII of the Social Security Act and the Employee Retirement Income Security Act of 1974 to provide access to Medicare benefits for individuals ages 55 to 65, to amend the Internal Revenue Code of 1986 to allow a refundable and advanceable credit against income tax for payment of such premiums, and for other purposes.

### IN THE SENATE OF THE UNITED STATES

May 1, 2009

Mr. ROCKEFELLER (for himself, Mr. Brown, and Mr. Cardin) introduced the following bill; which was read twice and referred to the Committee on Finance

### A BILL

To amend title XVIII of the Social Security Act and the Employee Retirement Income Security Act of 1974 to provide access to Medicare benefits for individuals ages 55 to 65, to amend the Internal Revenue Code of 1986 to allow a refundable and advanceable credit against income tax for payment of such premiums, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE; TABLE OF CONTENTS.
- 4 (a) Short Title.—This Act may be cited as the
- 5 "Medicare Early Access Act of 2009".

### 1 (b) Table of Contents.—

Sec. 1. Short title; table of contents.

#### TITLE I—ACCESS TO MEDICARE BENEFITS FOR INDIVIDUALS 55 TO 65 YEARS OF AGE

Sec. 101. Access to Medicare benefits for individuals 55 to 65 years of age.

"PART E—Purchase of Medicare Benefits by Certain Individuals 55 to 65 Years of Age

- "Sec. 1860E-1. Program benefits; eligibility.
- "Sec. 1860E-2. Enrollment process; coverage.
- "Sec. 1860E-3. Premiums.
- "Sec. 1860E-4. Payment of premiums.
- "Sec. 1860E-5. Provisions relating to employment-based retiree health coverage.
- "Sec. 1860E-6. Medicare Early Access Trust Fund.
- "Sec. 1860E-7. Oversight and accountability.
- "Sec. 1860E-8. Administration and miscellaneous.

## TITLE II—REFUNDABLE AND ADVANCEABLE CREDIT AGAINST INCOME TAX FOR MEDICARE EARLY ACCESS PREMIUMS

Sec. 201. Refundable and advanceable income tax credit for Medicare early access premiums.

### 2 TITLE I—ACCESS TO MEDICARE

### 3 BENEFITS FOR INDIVIDUALS

### 4 55 TO 65 YEARS OF AGE

- 5 SEC. 101. ACCESS TO MEDICARE BENEFITS FOR INDIVID-
- 6 UALS 55 TO 65 YEARS OF AGE.
- 7 (a) IN GENERAL.—Title XVIII of the Social Security
- 8 Act is amended—
- 9 (1) by redesignating part E as part F; and
- 10 (2) by inserting after part D the following new
- 11 part:

1	"PART E—PURCHASE OF MEDICARE BENEFITS
2	BY CERTAIN INDIVIDUALS 55 TO 65 YEARS OF
3	AGE
4	"SEC. 1860E-1. PROGRAM BENEFITS; ELIGIBILITY.
5	"(a) Entitlement to Medicare Benefits for
6	ENROLLED INDIVIDUALS.—
7	"(1) In General.—An individual enrolled
8	under this part is entitled to the same benefits
9	under this title as an individual entitled to benefits
10	or enrolled under any part of this title.
11	"(2) Definitions.—For purposes of this part
12	"(A) Federal or state cobra continu-
13	ATION PROVISION.—The term 'Federal or State
14	COBRA continuation provision' has the mean-
15	ing given the term 'COBRA continuation provi-
16	sion' in section 2791(d)(4) of the Public Health
17	Service Act and includes a comparable State
18	program, as determined by the Secretary.
19	"(B) Federal Health Insurance Pro-
20	GRAM DEFINED.—The term 'Federal health in-
21	surance program' means any of the following:
22	"(i) Medicare.—Any part of this
23	title (other than by reason of this part).
24	"(ii) Medicaid.—A State plan under
25	title VIV

1	"(iii) FEHBP.—The Federal employ-
2	ees health benefit program under chapter
3	89 of title 5, United States Code.
4	"(iv) TRICARE.—The TRICARE
5	program (as defined in section 1072(7) of
6	title 10, United States Code).
7	"(v) ACTIVE DUTY MILITARY.—Health
8	benefits under title 10, United States
9	Code, to an individual as a member of the
10	uniformed services of the United States.
11	"(C) GROUP HEALTH PLAN.—The term
12	'group health plan' has the meaning given such
13	term in section 2791(a)(1) of the Public Health
14	Service Act.
15	"(b) Eligibility of Individuals Age 55 to 65
16	Years of Age.—
17	"(1) In general.—Subject to paragraph (2),
18	an individual who meets the following requirements
19	with respect to a month is eligible to enroll under
20	this part with respect to such month:
21	"(A) AGE.—As of the last day of the
22	month, the individual has attained 55 years of
23	age, but has not attained 65 years of age.
24	"(B) Medicare eligibility (but for
25	AGE).—The individual would be eligible for ben-

efits under part A or part B for the month if the individual were 65 years of age.

"(C) Not eligible for coverage under a Federal health insurance program (as defined in subsection (a)(2)(B)) or under a group health plan (other than such eligibility merely through a Federal or State COBRA continuation provision) as of the last day of the month involved.

"(2) LIMITATION ON ELIGIBILITY IF TERMI-NATED ENROLLMENT.—If an individual described in paragraph (1) enrolls under this part and coverage of the individual is terminated under section 1860E— 2(d) (other than because of age), the individual is not again eligible to enroll under this subsection unless the following requirements are met:

"(A) NEW COVERAGE UNDER GROUP HEALTH PLAN OR FEDERAL HEALTH INSURANCE PROGRAM.—After the date of termination of coverage under such section, the individual obtains coverage under a group health plan or under a Federal health insurance program.

1 "(B) Subsequent Loss of New Cov2 Erage.—The individual subsequently loses eli3 gibility for the coverage described in subpara4 graph (A) without regard to whether the indi5 vidual has exhausted any eligibility the indi6 vidual may subsequently have for coverage
7 under a Federal or State COBRA continuation
8 provision.

"(3) CHANGE IN HEALTH PLAN ELIGIBILITY
DOES NOT AFFECT COVERAGE.—In the case of an individual who is eligible for and enrolls under this part under this subsection, the individual's continued entitlement to benefits under this part shall not be affected by the individual's subsequent eligibility for benefits or coverage described in paragraph (1)(C), or entitlement to such benefits or coverage.

### 17 "SEC. 1860E-2. ENROLLMENT PROCESS; COVERAGE.

"(a) IN GENERAL.—An individual may enroll in the program established under this part only in such manner and form as may be prescribed by regulations, and only during an enrollment period prescribed by the Secretary consistent with the provisions of this section. Such regulations shall provide a process under which individuals eligible to enroll as of a month are permitted to pre-enroll dur-

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- ing a prior month within an enrollment period described 2 in subsection (b). 3
  - "(b) Enrollment Periods.—

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- "(1) Individuals 55 to 65 years of age.—In 4 5 the case of individuals eligible to enroll under this 6 part under section 1860E–1(b)—
  - "(A) Initial enrollment period.—If the individual is eligible to enroll under such section for January 2011, the enrollment period shall begin on November 1, 2010, and shall end on February 28, 2011. Any such enrollment before January 1, 2011, is conditioned upon compliance with the conditions of eligibility for January 2011.
    - "(B) Subsequent Periods.—If the individual is eligible to enroll under such section for a month after January 2011, the enrollment period shall begin on the first day of the second month before the month in which the individual first is eligible to so enroll and shall end four months later. Any such enrollment before the first day of the third month of such enrollment period is conditioned upon compliance with the conditions of eligibility for such third month.

1 "(2) Authority to correct for govern-2 MENT ERRORS.—The provisions of section 1837(h) 3 apply with respect to enrollment under this part in 4 the same manner as they apply to enrollment under 5 part B. 6 "(c) Date Coverage Begins.— "(1) IN GENERAL.—The period during which 7 an individual is entitled to benefits under this part 8 9 shall begin as follows, but in no case earlier than 10 January 1, 2011: 11 "(A) In the case of an individual who en-12 rolls (including pre-enrolls) before the month in 13 which the individual satisfies eligibility for en-14 rollment under section 1860E-1, the first day 15 of such month of eligibility. "(B) In the case of an individual who en-16 17 rolls during or after the month in which the in-18 dividual first satisfies eligibility for enrollment 19 under such section, the first day of the fol-20 lowing month. 21 "(2) Authority to provide for partial 22 MONTHS OF COVERAGE.—Under regulations, the 23 Secretary may, in the Secretary's discretion, provide

for coverage periods that include portions of a

month in order to avoid lapses of coverage.

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1	"(3) Limitation on payments.—No payments
2	may be made under this title with respect to the ex-
3	penses of an individual enrolled under this part un-
4	less such expenses were incurred by such individual
5	during a period which, with respect to the individual,
6	is a coverage period under this section.
7	"(d) TERMINATION OF COVERAGE.—
8	"(1) In general.—An individual's coverage
9	period under this part shall continue until the indi-
10	vidual's enrollment has been terminated at the ear-
11	liest of the following:
12	"(A) General provisions.—
13	"(i) Notice.—The individual files no-
14	tice (in a form and manner prescribed by
15	the Secretary) that the individual no
16	longer wishes to participate in the insur-
17	ance program under this part.
18	"(ii) Nonpayment of premiums.—
19	The individual fails to make payment of
20	premiums required for enrollment under
21	this part.
22	"(iii) Medicare eligibility.—The
23	individual becomes entitled to benefits or
24	enrolled under any other part of this title
25	(other than by reason of this part).

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1	"(B) TERMINATION BASED ON AGE.—The
2	individual attains 65 years of age.
3	"(2) Effective date of termination.—
4	"(A) Notice.—The termination of a cov-
5	erage period under paragraph (1)(A)(i) shall
6	take effect at the close of the month following
7	for which the notice is filed.
8	"(B) Nonpayment of Premium.—The
9	termination of a coverage period under para-
10	graph (1)(A)(ii) shall take effect on a date de-
11	termined under regulations, which may be de-
12	termined so as to provide a grace period in
13	which overdue premiums may be paid and cov-
14	erage continued. The grace period determined
15	under the preceding sentence shall not exceed
16	60 days; except that it may be extended for an
17	additional 30 days in any case where the Sec-
18	retary determines that there was good cause for
19	failure to pay the overdue premiums within
20	such 60-day period.
21	"(C) Medicare eligibility or age.—
22	The termination of a coverage period under
23	paragraph (1)(A)(iii) or (1)(B) shall take effect
24	as of the first day of the month in which the

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individual—

1	"(i) becomes entitled to benefits or
2	enrolled in any other part of this title
3	(other than by reason of this part); or
4	"(ii) attains 65 years of age.
5	"SEC. 1860E-3. PREMIUMS.
6	"(a) Amount of Monthly Premiums.—The Sec-
7	retary shall, during September of each year (beginning
8	with 2010), determine a monthly premium for individuals
9	$55$ years of age or older, equal to $^1\!\!/_{12}$ of the annual pre-
10	mium computed under subsection (b)(2), which shall apply
11	with respect to coverage provided under this title for any
12	month in the succeeding year.
13	"(b) Annual Premium.—
14	"(1) National, per capita average.—The
15	Secretary shall estimate the average, annual per
16	capita amount that would be payable under this title
17	with respect to individuals residing in the United
18	States who meet the requirement of section 1860E-
19	1(b)(1)(A) as if all such individuals were eligible for
20	(and enrolled) under this title during the entire year
21	(and assuming that section 1862(b)(2)(A)(i) did not
22	apply).
23	"(2) Annual premium.—The annual premium
24	under this subsection for months in a year is equal

to the average, annual per capita amount estimated under paragraph (1) for the year.

#### 3 "SEC. 1860E-4. PAYMENT OF PREMIUMS.

- 4 "(a) Payment of Monthly Premium.—
- "(1) IN GENERAL.—The Secretary shall provide 5 6 for payment and collection of the monthly premium, 7 determined under section 1860E-3(a) for the the in-8 dividual involved, in the same manner as for pay-9 ment of monthly premiums under section 1840, ex-10 cept that, for purposes of applying this section, any 11 reference in such section to the Federal Supple-12 mentary Medical Insurance Trust Fund is deemed a 13 reference to the Trust Fund established under sec-14 tion 1860E-6.
  - "(2) PERIOD OF PAYMENT.—In the case of an individual who participates in the program established by this title pursuant to enrollment under this part, the monthly premium shall be payable for the period commencing with the first month of the individual's coverage period and ending with the month in which the individual's coverage under this part terminates.
- 23 "(b) APPLICATION OF CERTAIN PROVISIONS.—The 24 provisions of section 1840 (other than subsection (h)) 25 shall apply to premiums collected under this section in the

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1	same manner as they apply to premiums collected under
2	part B, except that any reference in such section to the
3	Federal Supplementary Medical Insurance Trust Fund is
4	deemed a reference to the Trust Fund established under
5	section 1860E-6.
6	"SEC. 1860E-5. PROVISIONS RELATING TO EMPLOYMENT
7	BASED RETIREE HEALTH COVERAGE.
8	"(a) In General.—In the case of an individual who
9	would be eligible to enroll under this part but for the pro-
10	vision of employment-based retiree health coverage by an
11	employer to the individual, notwithstanding the limitation
12	under section 1860E-1(b)(1)(C), the individual is eligible
13	to enroll under this part.
14	"(b) Maintenance of Effort.—In the case of an
15	employer that offers employment-based retiree health cov-
16	erage to an individual who enrolls under this part, upon
17	enrollment of the individual under this part, the employer
18	may modify such coverage to provide for the following ben-
19	efits:
20	"(1) Payment is made by the employer under
21	such coverage for items and services for which pay-
22	ment may not be made under this title.

soring such coverage of 25 percent of the monthly

"(2) Payment is made by the employer spon-

- 1 premium under section 1860E–3 applicable to the
- 2 individual after enrollment under this part.
- 3 "(c) Employment-Based Retiree Health Cov-
- 4 ERAGE.—The term 'employment-based retiree health cov-
- 5 erage' has the meaning given that term in section 1860D-
- 6 22(c)(1), except that, for purposes of this part, the ref-
- 7 erence in such section to 'part D eligible individuals' is
- 8 deemed to be a reference to 'individuals eligible to enroll
- 9 under part E'.

#### 10 "SEC. 1860E-6. MEDICARE EARLY ACCESS TRUST FUND.

- 11 "(a) Establishment of Trust Fund.—
- 12 "(1) IN GENERAL.—There is hereby created on
- the books of the Treasury of the United States a
- trust fund to be known as the 'Medicare Early Ac-
- cess Trust Fund' (in this section referred to as the
- 16 'Trust Fund'). The Trust Fund shall consist of such
- gifts and bequests as may be made as provided in
- section 201(i)(1) and such amounts as may be de-
- posited in, or appropriated to, such fund as provided
- in this title.
- 21 "(2) Premiums collected under
- section 1860E–3 and payable under section 1860E–
- 5(a)(2) shall be transferred to the Trust Fund.
- 24 "(b) Incorporation of Provisions.—

1	"(1) In general.—Subject to paragraph (2),
2	subsections (b) through (i) of section 1841 shall
3	apply with respect to the Trust Fund and this title
4	in the same manner as they apply with respect to
5	the Federal Supplementary Medical Insurance Trust
6	Fund and part B, respectively.
7	"(2) Miscellaneous references.—In apply-
8	ing provisions of section 1841 under paragraph
9	(1)—
10	"(A) any reference in such section to 'this
11	part' is construed to refer to this part E;
12	"(B) any reference in section 1841(h) to
13	section 1840(d) and in section 1841(i) to sec-
14	tions $1840(b)(1)$ and $1842(g)$ are deemed ref-
15	erences to comparable authority exercised under
16	this part; and
17	"(C) payments may be made under section
18	1841(g) to the Trust Funds under sections
19	1817 and 1841 as reimbursement to such funds
20	for payments they made for benefits provided
21	under this part.
22	"SEC. 1860E-7. OVERSIGHT AND ACCOUNTABILITY.
23	"(a) Annual Reports of Trustees.—The Board
24	of Trustees of the Medicare Early Access Trust Fund
25	under section $1860E-6(b)(1)$ shall report on an annual

- 1 basis to Congress concerning the status of the Trust Fund
- 2 and the need for adjustments in the program under this
- 3 part to maintain financial solvency of the program under
- 4 this part.
- 5 "(b) Periodic GAO Reports.—The Comptroller
- 6 General of the United States shall periodically submit to
- 7 Congress reports on the adequacy of the financing of cov-
- 8 erage provided under this part. The Comptroller General
- 9 shall include in such report such recommendations for ad-
- 10 justments in such financing and coverage as the Comp-
- 11 troller General deems appropriate in order to maintain fi-
- 12 nancial solvency of the program under this part.
- 13 "SEC. 1860E-8. ADMINISTRATION AND MISCELLANEOUS.
- 14 "(a) Treatment for Purposes of Title.—Ex-
- 15 cept as otherwise provided in this part—
- 16 "(1) individuals enrolled under this part shall
- be treated for purposes of this title as though the in-
- dividual were entitled to benefits and enrolled under
- any part of this title; and
- 20 "(2) benefits described in section 1860E-1
- shall be payable under this title to such individuals
- in the same manner as if such individuals were so
- entitled and enrolled.
- 24 "(b) Not Treated as Medicare Program for
- 25 Purposes of Medicaid Program.—For purposes of ap-

- 1 plying title XIX (including the provision of medicare cost-
- 2 sharing assistance under such title), an individual who is
- 3 enrolled under this part shall not be treated as being enti-
- 4 tled to benefits under this title.
- 5 "(c) NOT TREATED AS MEDICARE PROGRAM FOR
- 6 Purposes of COBRA Continuation Provisions.—In
- 7 applying a COBRA continuation provision (as defined in
- 8 section 2791(d)(4) of the Public Health Service Act), any
- 9 reference to an entitlement to benefits under this title
- 10 shall not be construed to include entitlement to benefits
- 11 under this title pursuant to the operation of this part.".
- 12 (b) Conforming Amendments to Social Secu-
- 13 RITY ACT PROVISIONS.—(1) Section 201(i)(1) of the So-
- 14 cial Security Act (42 U.S.C. 401(i)(1)) is amended—
- 15 (A) by striking "or the Federal Supplementary
- Medical Insurance Trust Fund" and inserting "the
- 17 Federal Supplementary Medical Insurance Trust
- 18 Fund"; and
- 19 (B) by inserting ", or the Medicare Early Ac-
- cess Trust Fund" after "such Trust Fund".
- 21 (2) Section 201(g)(1)(A) of the Social Security Act
- 22 (42 U.S.C. 401(g)(1)(A)), in the matter preceding clause
- 23 (i), is amended by striking "and the Federal Supple-
- 24 mentary Medical Insurance Trust Fund established by
- 25 title XVIII" and inserting ", the Federal Supplementary

- 1 Medical Insurance Trust Fund, and the Medicare Early
- 2 Access Trust Fund established by title XVIII".
- 3 (3) Section 1820(i) of the Social Security Act (42)
- 4 U.S.C. 1395i-4(i)) is amended by striking "part D" and
- 5 inserting "part F".
- 6 (4) Section 1853 of the Social Security Act (42)
- 7 U.S.C. 1395w-23), as amended by sections 401 and 402
- 8 of the HITECH Act (Public Law 111–5), is amended by
- 9 adding at the end the following new subsection:
- 10 "(n) Adjustment for Early Access.—For years
- 11 beginning with 2011, in applying this section with respect
- 12 to individuals entitled to benefits under part E, the Sec-
- 13 retary shall provide for an appropriate adjustment in the
- 14 payment amount determined under this section or section
- 15 1858, as may be appropriate to reflect differences between
- 16 the population served under such part and the population
- 17 under parts A and B.".
- 18 (5) Section 1860D–15(c)(1) of the Social Security
- 19 Act (42 U.S.C. 1395w-115(c)(1)) is amended by adding
- 20 at the end the following new subparagraph:
- 21 "(E) Adjustment for Early Access.—
- In applying this section with respect to individ-
- uals entitled to benefits under part E, the Sec-
- 24 retary shall provide for an appropriate adjust-
- 25 ment in the payment amount determined under

- 1 this section as may be appropriate to reflect dif-
- 2 ferences between the population served under
- 3 such part and the population under parts A and
- 4 B.".
- 5 (c) Conforming Reference to Previous Part
- 6 E.—Any reference in law (in effect before the date of the
- 7 enactment of this Act) to part E of title XVIII of the So-
- 8 cial Security Act is deemed a reference to part F of such
- 9 title (as in effect after such date).
- 10 (d) Other Conforming Amendments.—(1) Sec-
- 11 tion 602(2)(D)(ii) of the Employee Retirement Income Se-
- 12 curity Act of 1974 (29 U.S.C. 1162(2)(D)(ii)) is amended
- 13 by inserting "(not including benefits under section
- 14 1860E-1 of such Act)" after "Social Security Act".
- 15 (2) Section 2202(2)(D)(ii) of the Public Health Serv-
- 16 ice Act (42 U.S.C. 300bb-2(2)(D)(ii)) is amended by in-
- 17 serting "(not including benefits under section 1860E–1 of
- 18 such Act)" after "Social Security Act".
- 19 (3) Section 4980B(f)(2)(B)(i)(V) of the Internal Rev-
- 20 enue Code of 1986 is amended by inserting "(not includ-
- 21 ing benefits under section 1860E-1 of such Act)" after
- 22 "Social Security Act".

1	TITLE II—REFUNDABLE AND
2	ADVANCEABLE CREDIT
3	AGAINST INCOME TAX FOR
4	MEDICARE EARLY ACCESS
5	PREMIUMS
6	SEC. 201. REFUNDABLE AND ADVANCEABLE INCOME TAX
7	CREDIT FOR MEDICARE EARLY ACCESS PRE-
8	MIUMS.
9	(a) In General.—Subpart C of part IV of sub-
10	chapter A of chapter 1 of the Internal Revenue Code of
11	1986 (relating to refundable personal credits) is amended
12	by inserting after section 36A the following new section:
13	"SEC. 36B. MEDICARE EARLY ACCESS PREMIUMS.
14	"(a) In General.—In the case of an individual,
15	there shall be allowed as a credit against the tax imposed
16	by this chapter for the taxable year an amount equal to
17	75 percent of the amount paid during such year as Medi-
18	care early access coverage premiums.
19	"(b) Definitions.—For purposes of this section the
20	term 'Medicare early access coverage premiums' means
21	premiums paid under part E of title XVIII of the Social
22	Security Act.
23	"(c) Coordination With Advance Payment.—
24	With respect to any taxable year, the amount which would
25	(but for this subsection) be allowed as a credit under sub-

- 1 section (a) shall be reduced (but not below zero) by the
- 2 aggregate amount paid on behalf of such taxpayer under
- 3 section 7529 for such taxable year.".
- 4 (b) Advance Payment of Credit.—Chapter 77 of
- 5 such Code (relating to miscellaneous provisions) is amend-
- 6 ed by adding at the end the following new section:

#### 7 "SEC. 7529. ADVANCE PAYMENT OF CREDIT FOR MEDICARE

- 8 EARLY ACCESS PREMIUMS.
- 9 "(a) General Rule.—The Secretary shall establish
- 10 a program for making payments on behalf of individuals
- 11 enrolled under part E of title XVIII of the Social Security
- 12 Act to the Secretary of Health and Human Services for
- 13 premiums payable by such individuals under such part.
- 14 "(b) Limitation on Advance Payments During
- 15 Any Taxable Year.—The Secretary may make pay-
- 16 ments under subsection (a) only to the extent that the
- 17 total amount of such payments made on behalf of any indi-
- 18 vidual during the taxable year does not exceed the amount
- 19 allowable as a credit to such individual for such year under
- 20 section 36B (determined without regard to subsection (c)
- 21 thereof).".
- 22 (c) Conforming Amendments.—(1) Section
- 23 6211(b)(4)(A) of such Code is amended by inserting
- 24 "36B," after "36A,".

- 1 (2) Paragraph (2) of section 1324(b) of title 31,
- 2 United States Code, is amended by inserting "36B," after
- 3 "section 36A,".

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- 4 (3) The table of sections for subpart C of part IV
- 5 of subchapter A of chapter 1 of the Internal Revenue Code
- 6 of 1986 is amended by inserting after the item relating
- 7 to section 36A the following new item: "36B. Medicare early access premiums.".
  - .
- 9 is amended by adding at the end the following new item: "7529. Advance payment of credit for Medicare early access premiums.".

(4) The table of sections for chapter 77 of such Code

- 10 (d) Effective Date.—The amendments made by
- 11 this section shall apply to taxable years beginning after
- 12 December 31, 2010.

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